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29 JUL 1971

**WARNING NOTICE:  
SENSITIVE SOURCES AND METHODS INVOLVED**

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From: Director, Naval Investigative Service

To: Distribution List

Subj: Civilian Counterintelligence Sources (C)

Ref: (a) Annex J - Counterintelligence Manual for Naval Intelligence

(b) DoD Directive 5200.27

1. (S) In recent years a substantial number of civilian sources have been registered under the provisions of reference (a). Such sources have served primarily as "listening posts" in the metropolitan areas of NISOs, reporting for the most part on an initiative basis, and occasionally furnishing information in response to specific requests in connection with Internal Security Investigations (Category 3).

2. (S) Paragraph V of reference (b) specifies the acquisition of information on individuals or organizations not affiliated with DoD will be restricted to that which is essential to the accomplishment of assigned DoD missions. The presence of civilian sources (registered under Annex J) within the civilian community pose a serious problem in relation to future collection efforts on their part. By virtue of being positioned in the civilian community, practically any collection effort undertaken by such sources involves individuals and organizations not affiliated with DoD. If such information continues to be accepted by NISO representatives, there is no question but that it would be construed by DIRC as a direct violation of the intent of paragraph V of reference (b).

3. (S) It is directed that priority treatment be given the submission of terminal Source Data Reports on civilian sources whose collection efforts are no longer valid under DoD policy guidelines. In those cases where the services of a source have been used on a frequent basis with meaningful counterintelligence results, no objection is interposed to providing source data information to the appropriate office of the Federal Bureau of Investigation, subject to approval of the source concerned.

4. (S) It is to be noted that certain civilian sources who

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have been registered under Annex J, but will no longer be authorized to engage in initiative collection, may continue to be useful on occasion in providing information during the conduct of investigations. Their names may be maintained in a "contact file." Civilian sources who do provide such information may be assigned a symbol code, if appropriate (refer Section 3-1702, Manual for Investigations).

5. (S) The guidance contained herein is applicable to civilian sources (non-DoD affiliated) within the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, and U. S. territories and possessions.

6. (U) A forthcoming revision of reference (a) will incorporate the necessary changes to this program.

7. (U) The Director fully realizes that constraints such as imposed herein further reduces the collection capability of the NISOs, however, the policy guidelines promulgated by DoD are most specific in delineating the role of the military intelligence services in the civilian community and must be implemented without delay.

*J. Q. Edwards*  
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