

January 24, 1942

MEMORANDUM FOR CAPTAIN MOORE


SUBJECT: Women's Auxiliary Corps for the Navy.

1. Lieutenant Commander Chitwood (Op-16-D) informed me that a reply to the attached basic letter is not required. The Bureau of Navigation has already written a letter to the Secretary of the Navy recommending that legislation be approved for a Women's Auxiliary Corps for the Navy. In addition some background was given, namely:

- a. Communications would like to have approximately 1700 from the Women's Auxiliary Corps, for coding work.
- b. Aeronautics would like to have some of this Corps assigned to them, if available.

2. The idea in this legislation is not to induct or effect the present personnel assigned to Civil Service. This legislation has only been recommended. The thought behind this Corps is to induct into this service only those citizens who are particularly trustworthy and could be used in a confidential capacity. Planning may have some ideas in connection with the use of Women's Auxiliary Corps.

3. We might be able to use this type of personnel to assist in our secret communication section, 16-C or the Director for particular confidential material.


A. D. Chandler,
Commander, U. S. N.

NAVY DEPARTMENT
OFFICE OF NAVAL INTELLIGENCE
WASHINGTON, D. C.

Jan. 15, 194

MEMORANDUM FOR Captain Moore

SUBJECT: Women's Auxiliary Corps for the Navy.

16-12036 GPO

Enclosures: Comments by Lt. Comdr. Wright,
Lt. Westfall and Lt. (jg) Rawlings.

1. If the war requires a maximum effort, it is believed that a Women's Auxiliary Corps for the Navy will probably be found necessary. In this event the general plan proposed in H. R. 4906 appears workable.

2. It is believed that the extent to which members of this corps are used throughout the Navy will depend upon the effort required. Unless conditions change considerably it is not recommended that the Civil Service workers in the Navy Department be entirely displaced by Corps members because of the disruption to normal work. It is possible that by a system of recruiting or induction that the present workers could be introduced into the Women's Auxiliary Corps and it is possible that this would be an advantage in permitting better control of them.

3. Comments of Sub-Section heads attached as Enclosures are submitted in order to provide a variety of ideas in preparing a reply.


V. E. Korn.

NAVY DEPARTMENT
OFFICE OF NAVAL INTELLIGENCE
WASHINGTON, D. C.

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14 January, 1944

MEMORANDUM FOR Commander V. E. Korns

Room 3716

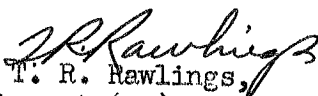
16-12986 GPO

SUBJECT: Women's Auxiliary Corps for the Navy.

1. The employment of members of the proposed Women's Auxiliary Corps by the Office of Naval Intelligence is not recommended.

2. The adjustment to a lower wage scale and military status might cause a considerable turnover in the female personnel.

3. While members of such a corps might well be of valuable assistance to the other branches of the Navy, it is difficult to see how such a corps would improve the work of the Office of Naval Intelligence.


T. R. Rawlings,
Lieutenant (jg), U.S.N.R.
Legal Section.

NAVY DEPARTMENT
OFFICE OF NAVAL INTELLIGENCE
WASHINGTON, D. C.

8 January, 194

MEMORANDUM FOR Commander Korns

16-12938 GPO

SUBJECT: Women's Auxiliary for the Navy - comment on.

1. Women in the naval service might prove satisfactory in the Department as they are already serving as employees in a civilian capacity and, in most instances, there have been no difficulties in the employment of them. It is, therefore, entirely possible that a change over to a Women's Auxiliary might be negligible. However, it is my understanding that from past experience during World War I, their usefulness and efficiency, while serving in a Women's Auxiliary Corps, proved unsatisfactory insofar as training stations, naval districts, and certain shore establishments were concerned.

2. It is my understanding that when placed in naval service, they were prone to use their sex to combat discipline and where they worked with enlisted personnel who were unaccustomed to such conditions, there were many cases to show a disruption over the normal procedure of office work. Moreover, they were reluctant to receive orders in a military manner. It is this writer's opinion that the status accorded to most women in the home and in the business world of this country has created a fundamental concept as to woman's place which is generally different from women in foreign countries, and which also would not appear to make it easy to change over from a civilian status to military life.

NAVY DEPARTMENT
OFFICE OF NAVAL INTELLIGENCE
WASHINGTON, D. C.

8 January, 194

MEMORANDUM FOR Commander Korns

Page 2.

16-12936 GPO

SUBJECT: Women's Auxiliary for the Navy - comment on.

3. With respect to obtaining enlistments such as auxiliary corps which would immediately reduce their pay from that received for present civilian employment, it is believed that Paragraph 2 of Lieutenant Wright's memorandum is pertinent on this point.

4. It is also believed that if women were required to work very long hours and irregular hours, that they would be less likely to stand up over long periods of time to the physical strain which such long hours and irregularity might bring about.

5. Therefore, I think the Navy Department should recommend against the enactment of legislation which would set up a Women's Auxiliary Corps.

*Draft
Attachment to my
memo of Jan 14*

T.R.
T. R. Rawlings,
Lieutenant (jg), U.S.N.R.
Legal Section.

NAVY DEPARTMENT
OFFICE OF NAVAL INTELLIGENCE
WASHINGTON, D. C.

January 4, 1941, 194

MEMORANDUM FOR Commander KORNS

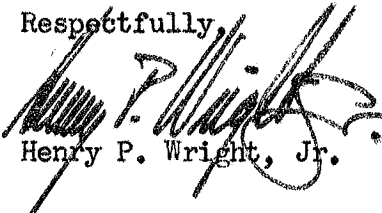
16-12886 GPO

Subject: Women's Auxiliary Corps for the Navy.

1. Unless it is desired to facilitate Security in the Naval Intelligence Organization, the employment of members of the proposed Women's Auxiliary Corps by the Intelligence Organization is not recommended.

2. Attention is invited to the fact that civilian employees in the Office of Naval Intelligence are investigated and are performing their duties in a most satisfactory manner and on a wage scale considerably higher than they would be paid if the scale mentioned in HR-4906 were established. Under present conditions, it is very doubtful whether the civil employees of the Navy (female) would desire to enlist in an Auxiliary Corps, which would immediately reduce their pay.

Respectfully,


Henry P. Wright, Jr.

NAVY DEPARTMENT
OFFICE OF NAVAL INTELLIGENCE
WASHINGTON, D. C.

January 3, 194

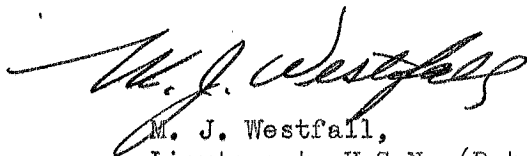
MEMORANDUM FOR Commander Korn

16-12936 GPO

Subject: Comment--Women's Auxiliary Corps for the Navy.

1. In view of the fact that hostilities may continue over an extended period, and further, it seems apparent that a Women's Auxiliary will be organized for the Navy sooner or later, it is believed that a recommendation should be made to the effect that proper legislation be introduced authorizing the establishment of the corps for the Navy.

2. With the legislation enacted, the administrative details of this corps may then be worked out from experience gained and from knowledge of similar corps in existence in the United States and abroad.


M. J. Westfall,
Lieutenant, U.S.N. (Ret.)

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NAVY DEPARTMENT
Office of the Chief of Naval Operations
Washington

1941 DEC 31 AM 8 12

A18-1/HR 4906
(1230)

Opl3D-jc
Serial No. 607713
P8-2(30)/A18(411211)

December 30, 1941

From: The Chief of Naval Operations.
To: All Bureaus and Offices, Navy Department.

Subject: Women's Auxiliary Corps for the Navy.

Reference: (a) H.R. 4906, a Bill "To establish a Women's
Auxiliary Corps for service with the
Army of the United States."

1. It is understood that legislation will shortly be introduced in the Congress to establish a Women's Navy Auxiliary Corps similar to that proposed for the Army in the reference. In order that the submission of the Navy Department's views on such a proposal may be expedited, the comments and recommendations of the addressees are requested as to the advisability of the establishment of such a corps and as to the duties it might appropriately perform both in the Department and in the field.

2. The Chief of Naval Operations believes that all duties which members of a Women's Auxiliary Corps might perform in the Navy are now being satisfactorily performed by Civil Service employees and personnel of other branches of the Government. The fact cannot be overlooked, however, that as time goes on the demand of women to be allowed to replace men in the Shore Establishments of the Navy is most definitely going to increase. If women are going to play such a part in the naval service it would undoubtedly be to the best interest of all concerned to have them serve in an organized branch of the Service such as the Naval Reserve or a Women's Auxiliary Corps of the Navy rather than have them serve in one of many independent groups outside the organized Naval Establishment.

H.R.STARK

INTELLIGENCE DIVISION

77TH CONGRESS
1ST SESSION

H. R. 4906

IN THE HOUSE OF REPRESENTATIVES

MAY 28, 1941

Mrs. ROGERS of Massachusetts introduced the following bill; which was referred to the Committee on Military Affairs

A BILL

To establish a Women's Army Auxiliary Corps for service with the Army of the United States.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That the President is hereby authorized to establish a
4 Women's Army Auxiliary Corps for noncombatant service
5 with the Army of the United States for the purpose of mak-
6 ing available to the national defense the knowledge, skill,
7 and special training of the women of this Nation.

8 SEC. 2. From women citizens of the United States, the
9 Secretary of War is authorized to appoint the Director and
10 such Assistant Directors as he from time to time may deem
11 necessary or advisable, all of such appointees to serve dur-

1 ing the pleasure of the Secretary. The Director shall re-
2 ceive a salary of \$3,000 per annum, together with such other
3 allowances as may be provided for hereinafter. The Direc-
4 tor, under the direction of the Chief of Staff of the Army
5 of the United States, shall advise the War Department on
6 matters pertaining to the establishment of the Women's
7 Army Auxiliary Corps; shall operate and administer the
8 corps in accordance with normal military procedure of com-
9 mand and administration and such regulations as may be
10 prescribed by the Secretary of War; shall make recommenda-
11 tions as to plans and policies concerning the employment,
12 training, supply, welfare, and discipline of the corps; and
13 shall perform such other duties as may be prescribed by the
14 Secretary. Each Assistant Director appointed pursuant to
15 this Act shall receive a salary of \$2,400 per annum, together
16 with such other allowances as may be provided for herein-
17 after. Each Assistant Director shall perform such duties as
18 may be prescribed by regulations published by the Secretary
19 of War.

20 SEC. 3. The Secretary is authorized to establish and
21 maintain such number of schools as he may consider neces-
22 sary for the purpose of training candidates for officers of
23 the corps. The Secretary may establish by regulation the
24 qualifications for entry into such schools, the course of study
25 to be pursued, and the requirements for graduation there-

1 from. Candidates for such schools may be selected from
2 women volunteers who are citizens of the United States
3 and during their attendance at such schools shall be fur-
4 nished living quarters, uniforms as hereinafter provided,
5 medical and dental service, medicines, medical and hospital
6 supplies, hospitalization, subsistence, texts, necessary school
7 supplies, and pay at the rate of \$50 per month. The Secre-
8 tary may appoint officers in such numbers as he may deem
9 necessary for the proper administration of the corps in the
10 grades of first officer, second officer, and third officer and
11 with such responsibilities as he may direct: *Provided*, That
12 the whole number of officers so appointed initially shall not
13 exceed seven hundred and fifty, together with the Director
14 and Assistant Directors; but the Secretary is authorized to
15 increase this number when he deems such action necessary.
16 The pay of officers so appointed shall be \$2,000 per annum
17 for each first officer, \$1,575 per annum for each second
18 officer, and \$1,500 per annum for each third officer, together
19 with such allowances as may be hereinafter provided.

20 SEC. 4. The Director, each Assistant Director, and each
21 officer of the Corps shall receive allowances in lieu of rations
22 at the rate of 60 cents per day and adequate quarters:
23 *Provided*, That when adequate quarters are not furnished, the
24 Director shall receive in lieu thereof the sum of \$100 per
25 month, an Assistant Director shall receive in lieu thereof the

1 sum of \$80 per month, and all other officers shall receive
2 the sum of \$40 per month. The adequacy of quarters fur-
3 nished shall be conclusively determined in accordance with
4 such regulations as may be issued by the Secretary.

5 SEC. 5. The Secretary is authorized to have enrolled
6 initially in the corps, in addition to the Director, Assistant
7 Directors, and officers hereinabove provided for, by volun-
8 tary enrollment, not to exceed twenty-five thousand women
9 of excellent character in good physical health, between the
10 ages of twenty-one and forty-five years and citizens of the
11 United States: *Provided*, That the Secretary may enroll
12 additional women and increase the size of the corps to such
13 extent as he deems necessary. From the personnel of the
14 corps so enrolled there shall be selected pursuant to regula-
15 tions issued by the Secretary, one hundred first leaders, one
16 thousand leaders, and two thousand five hundred junior
17 leaders. From the remainder of the corps there may be
18 appointed not more than one thousand two hundred auxil-
19 iaries, specialist first class, not more than two thousand four
20 hundred auxiliaries, specialist second class, and not more
21 than three thousand six hundred auxiliaries, specialist third
22 class, subject to regulations of the Secretary who shall have
23 complete authority to define the qualifications for all such
24 leaders and specialists: *Provided*, That the number of leaders
25 of each grade and the auxiliary specialists of each class may

1 be increased by the Secretary. The pay of first leaders shall
2 be \$864 per annum, of leaders \$720 per annum, of junior
3 leaders \$648 per annum, and for auxiliaries not otherwise
4 classified \$21 per month for the first four months of service
5 and \$30 per month thereafter. Specialists of the first class
6 shall be paid, in addition to their base pay, the sum of \$15
7 per month, specialists of the second class shall similarly be
8 paid \$10 per month, and specialists of the third class shall
9 similarly be paid \$5 per month.

10 The Secretary shall provide quarters for the members
11 of the corps so enrolled either on established Army posts,
12 camps, or stations, or on those to be established, or in such
13 other places as he may direct, and may use any of the
14 facilities of the Army for such purpose: *Provided*, That when
15 quarters are not available the Secretary may provide by
16 regulation to pay allowances in lieu thereof to members
17 other than the Director, the Assistant Directors, and the
18 officers at the rate of \$1.15 per day.

19 SEC. 6. The Secretary shall procure and furnish sub-
20 sistence to all members of the corps, exclusive of the Direc-
21 tor, Assistant Directors, and officers, which shall conform so
22 far as is practicable to the subsistence of the Army: *Pro-*
23 *vided*, That when subsistence in kind is not furnished, the
24 Secretary, by regulation, shall provide payment of allowances
25 in lieu thereof.

1 SEC. 7. The Secretary shall prescribe the form of oath
2 which shall be required of all the members of the Corps and
3 shall by regulation provide for the induction, including finger-
4 printing, of all members of the corps. The term of service
5 for all members of the corps shall be one year: *Provided*,
6 That the Secretary may discharge any member for cause or
7 for the convenience of the Government: *And provided fur-*
8 *ther*, That in time of war, or of national emergency declared
9 by Congress or the President, the Secretary may, by order,
10 extend the term of service to include the period of the war
11 or national emergency plus not to exceed six months, and
12 each contract of enrollment or certificate of appointment shall
13 contain a statement to that effect.

14 SEC. 8. The Secretary shall prescribe uniforms, insignia,
15 accessories, and equipment for the corps and shall procure
16 and furnish to all members thereof, including the Director,
17 Assistant Directors, and officers, such uniforms, headpieces,
18 shoes, ornaments, insignia of rank and accessories, as well
19 as such organization equipment and supplies, as may be re-
20 quired. The responsibility and accountability of the various
21 individuals and officers for individual clothing and equip-
22 ment, and for organization equipment and supplies, shall
23 conform so far as is practicable, to the laws and regulations
24 pertaining to the Army in like cases.

25 SEC. 9. The Secretary shall prescribe regulations for

1 travel and for the payment of travel allowances, including
2 travel allowances from the place of discharge to the place
3 of acceptance for enrollment or appointment, and such regu-
4 lations and allowances shall be similar to those for travel of
5 the Army.

6 SEC. 10. The Secretary shall provide medical and dental
7 services, hospitalization, medicines, and medical and hospital
8 supplies for each member of the corps for injuries, sickness,
9 and disease during the time such member is actually serving
10 her enrollment or appointment, such services to conform as
11 nearly as practicable to similar services rendered to the per-
12 sonnel of the Army; and the facilities and personnel of the
13 Army may be used for such services.

14 SEC. 11. If any member of the corps is physically in-
15 jured in line of duty while on active duty or when engaged in
16 authorized travel with or without pay or if any member dies
17 as the result of physical injury, she or her beneficiary shall be
18 entitled to all the benefits prescribed by law for civilian em-
19 ployees of the United States who are physically injured in
20 line of duty or who die as a result thereof, and the United
21 States Employees' Compensation Commission shall have ju-
22 risdiction in such cases and shall perform the same duties with
23 reference thereto as in the cases of other civilian employees
24 of the United States so injured: *Provided*, That the benefits
25 shall accrue to any such member or her beneficiary whether

1 the disability or death is the result of sickness or disease con-
 2 tracted in line of duty, while on active duty, when such sick-
 3 ness or disease is proximately caused by service on active
 4 duty: *Provided further*, That employee's compensation under
 5 this Act shall not be paid concurrently with active-duty pay
 6 or pension based upon active service: *And provided further*,
 7 That for the purpose of determining the benefits to which they
 8 are entitled under the provisions of this Act, members of the
 9 corps physically injured when engaged in authorized training
 10 without pay will be held and considered as receiving the pay
 11 and allowances they would have received if in a pay status.

12 The Secretary, under such regulations as he may pre-
 13 scribe, may authorize and require the hospitalization, medi-
 14 cal and surgical treatment, and domiciliary care so long as
 15 any or all are necessary of members of the corps injured
 16 as hereinabove set out and the Secretary is authorized to
 17 incur obligations with respect thereto without reference to
 18 their line of duty status: *Provided*, That this shall not apply
 19 to members of the corps who are treated in private hospitals
 20 or by civilian physicians while on furloughs or leaves of
 21 absence in excess of twenty-four hours. Members of the
 22 corps who suffer injury or contract disease in line of duty
 23 while on active duty or while engaged in authorized train-
 24 ing without pay shall, under such regulations as the Secre-
 25 tary may prescribe, be entitled at Government expense to

1 such hospitalization, rehospitization, medical and surgical
2 care in hospital and at their homes as is necessary for the
3 appropriate treatment of such injury or disease until the dis-
4 ability resulting from such injury or disease cannot be ma-
5 terially improved by further hospitalization or treatment, and
6 during the period of such hospitalization or rehospitization,
7 but not for more than an aggregate of six months after the
8 termination of the prescribed tour of active duty or training
9 in any case, to the pay and allowances, whether in money
10 or in kind, that they were entitled to receive at the time
11 such injury was suffered or disease contracted and to the
12 necessary transportation incident to such hospitalization, re-
13 hospitalization and return to their homes when discharged
14 from hospital; and for any period of hospitalization or rehosp-
15 pitalization when they are not entitled to pay and allowances
16 under the preceding provision they shall be entitled to sub-
17 sistence at Government expense. In the event any member
18 of the corps dies during her period of enlistment or appoint-
19 ment, the necessary expense for the recovery of the body,
20 its preparation for burial, including the use of such of the
21 uniform and articles of clothing issued to her as may be
22 required, interment or cremation, and transportation of re-
23 mains, including round-trip transportation and subsistence of
24 an escort to her home or the place where she received orders
25 or enrolled or was appointed, or to such other place as her

1 relatives may designate provided the distance to such other
2 place be not greater than the distance to her home, shall be
3 paid by the United States.

4 SEC. 12. The corps shall not be a part of the Army but
5 it shall be the only women's organization authorized to
6 serve with the Army, exclusive of the Army Nurse Corps.
7 Nurses shall not be enrolled in the corps and nothing in this
8 Act shall be construed to affect or change the Army Nurse
9 Corps as now established by law.

10 SEC. 13. The corps shall be administered by the Secre-
11 tary through the channels of command of the Army, pur-
12 suant to such regulations as the Secretary may promulgate.
13 The Secretary is hereby authorized to prepare and issue any
14 and all regulations, rules, or orders and to employ any and
15 all of the facilities of the War Department and of the Army
16 of the United States to carry into effect the provisions of this
17 Act. The Secretary is further authorized to utilize the serv-
18 ices of the United States Employment Service to determine
19 the qualifications of applicants for admission into the corps.

20 SEC. 14. The members of the corps shall be subject to
21 such disciplinary regulations as the Secretary may prescribe,
22 including provisions for the punishment of major infractions
23 by summary discharge from the corps, and shall be subject
24 to the Articles of War pursuant to the second article thereof
25 when applicable.

1 SEC. 15. The Secretary is authorized to constitute and
2 establish an Aircraft Warning Section of the Women's Army
3 Auxiliary Corps and is authorized to enroll in this section,
4 for service in their local communities, women residing therein
5 and being citizens of the United States, who volunteer for
6 such service. A member of the Aircraft Warning Section
7 of the corps shall perform active duty, as directed by the
8 Secretary, only when ordered to such active status and for
9 such periods as may be prescribed by the Secretary from
10 time to time. During the time such women perform duties
11 assigned to them while on active service, all the provisions
12 of this Act relating to the corps shall be applicable to the
13 Aircraft Warning Section, except that they shall be pro-
14 vided with quarters, subsistence, and travel or payment of
15 allowances in lieu thereof only when authorized by the
16 Secretary.

17 SEC. 16. The Secretary is authorized to constitute and
18 establish additional sections of the Women's Army Auxiliary
19 Corps to be used in connection with the national defense, to
20 enroll women members therein in such numbers as he may
21 consider necessary and to prescribe regulations for the admin-
22 istration, government, and operation of such sections. In
23 establishing such additional sections the Secretary shall fur-
24 ther prescribe under what circumstances the members thereof

1 shall be provided with quarters, subsistence and travel, or
2 payment of allowances in lieu thereof.

3 SEC. 17. Provisions for leave now applicable to the
4 Army of the United States shall also apply to members of
5 the corps. In the case of any person who has left or leaves
6 a position in the employ of the United States, its Territories,
7 or possessions, or the District of Columbia, to join the corps,
8 such person shall, upon the termination of her period of
9 service in the corps, be restored to such position or to a
10 position of like seniority, status, and pay, such restoration
11 to be without loss of seniority; she shall further be entitled
12 to participate in all benefits pursuant to established rules
13 and practices relating to employees on furlough or leave of
14 absence.

15 SEC. 18. Promotion in all grades of officers who have
16 established or may hereafter establish their qualifications for
17 such promotion shall be made under such regulations as may
18 be prescribed by the Secretary.

19 SEC. 19. Members of the corps while not on active duty
20 shall not by reason solely of their appointments, oaths, com-
21 missions, enlistments, or status as such, or any duties or
22 functions performed, or pay or allowances received as such, be
23 held or deemed to be officers or employees of the United
24 States, or persons holding any office of trust or profit, or

1 discharging any official function under or in connection with
2 any department of the Government of the United States.

3 SEC. 20. The first sentence of section 125 of the Na-
4 tional Defense Act, as amended, down to the first proviso
5 thereof is further amended to read as follows:

6 "It shall be unlawful for any person not an officer or
7 enlisted man of the United States Army, Navy, or Marine
8 Corps to wear the duly prescribed uniform of the United
9 States Army, Navy, or Marine Corps, or any distinctive part
10 of such uniform or a uniform any part of which is similar
11 to a distinctive part of the duly prescribed uniform of the
12 United States Army, Navy, or Marine Corps; and it shall
13 likewise be unlawful for any person not a member of the
14 Women's Army Auxiliary Corps to wear its duly prescribed
15 uniform or any distinctive part thereof, or a uniform any
16 part of which is similar to a distinctive part thereof."

17 SEC. 21. Section 101 (1) of the Soldiers' and Sailors'
18 Civil Relief Act of 1940 (Public, Numbered 861, Seventy-
19 sixth Congress), is hereby amended to read as follows:

20 "The term 'persons in military service' and the term
21 'persons in the military service of the United States', as used
22 in this Act shall include the following persons and no others.
23 All members of the Army of the United States, the United
24 States Navy, the Marine Corps, the Coast Guard, the

1 Women's Army Auxiliary Corps, and all officers of the
2 Public Health Service detailed by proper authority for duty
3 either with the Army or the Navy. The term 'military
4 service', as used in this Act, shall signify Federal service
5 on active duty with any branch of service heretofore referred
6 to or mentioned as well as training or education under the
7 supervision of the United States preliminary to induction into
8 the military service. The terms 'active service' or 'active
9 duty' shall include the period during which a person in mili-
10 tary service is absent from duty on account of sickness,
11 wounds, leave, or other lawful cause."

12 SEC. 22. There is hereby authorized to be appropriated,
13 out of any money in the Treasury not otherwise appropriated,
14 the sum of \$25,000,000 for the purpose of carrying out the
15 provisions of this Act.

77TH CONGRESS
1ST SESSION

H. R. 4906

A BILL

To establish a Women's Army Auxiliary Corps
for service with the Army of the United States

By Mrs. ROGERS of Massachusetts

MAY 28, 1941

Referred to the Committee on Military Affairs