

THE SECRETARY OF DEFENSE
WASHINGTON

MAY 27 1965

MEMORANDUM FOR

The Secretary of the Army
The Secretary of the Navy
The Secretary of the Air Force
Chairman, Joint Chiefs of Staff
Assistant Secretary of Defense (Comptroller)
Assistant Secretary of Defense (Manpower)
Assistant Secretary of Defense (Administration)



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I have reviewed the four-volume survey analysis of the DoD Personnel Security Program, the comments by the three Service Secretaries, and the memorandum from the Assistant Secretary of Defense (Manpower).

Attached are the 22 recommendations of the survey team. I approve Recommendations 1, 2, 4, 5, 6, 7, 9, 10, 11, 13, 17, 21 and 22. In approving Recommendation 6, I desire that the Army and the Navy coordinate with the FBI in their implementing action. In approving Recommendation 12, I request the Service Secretaries to submit their implementation plans to the Assistant Secretary of Defense (Manpower) within 60 days from the date of this memorandum. In approving Recommendation 17, the Navy should contract with the Civil Service Commission to conduct 500 Navy background investigations per month to a total of 5,000 investigations. The Army and the Air Force should each take 500 Navy background investigations per month for the next 10 months, or until the Navy background investigation workload is reduced to 60 days, whichever occurs sooner.

Recommendations 18, 19, and 20 concern centralization and co-location of investigative files, together with the establishment of a central National Agency Check processing center. I approve these three recommendations with the location to be determined by the Assistant Secretary of Defense (Manpower) after making appropriate studies and considering the recommendations of the Service Secretaries. A quarterly progress report will be submitted to me by the Assistant Secretary of Defense (Manpower), and action on these recommendations should be completed not later than one year from the date of this memorandum.

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Pending additional study, I am taking no action at this time with respect to Recommendations 3 and 8. I am suspending action on Recommendation 14 until the present proposals are fully staffed. I am suspending action on Recommendation 16 pending the report from the Secretary of the Army called for by the memorandum of June 22, 1964, signed by the Deputy Secretary of Defense.

With respect to Recommendation 15, I approve Alternative I for a test period of one year from the date of this memorandum. At the end of that period, I will reconsider this decision and adopt Alternative II (the conduct of all security investigations by a single DoD component), unless Alternative I has effected great improvement over the present situation.

With further respect to Recommendation 15, I desire that the Service Secretaries provide me with a report within 60 days setting forth their plans for the cross-servicing of leads among the Departments and for measuring the extent of such cross-servicing. I also desire a report from the Service Secretaries within 90 days describing their plans for reducing the number of investigative units. This report should identify those offices which can be co-located with offices of another Military Department, and set forth grounds and justification for retaining each of the remaining United States field investigative units of the respective Department. The Assistant Secretary of Defense (Manpower) will develop a standard reporting system for DoD personnel security and criminal investigative organizations, taking into consideration the comments of the Service Secretaries, the Assistant Secretary of Defense (Comptroller), and the Assistant Secretary of Defense (Administration). ✓

Robert S. McNamara

Attachment
As stated

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RECOMMENDATIONS OF THE DOD PERSONNEL SECURITY SURVEY

1. That a new position in each Military Department be created where policy relating to personnel security and investigative programs will be coordinated and the programs monitored.
2. That a personnel security program be established in the Army and Navy comparable to the Air Force "ultra sensitive" program.
3. That a procedure be adopted to require persons holding SECRET and TOP SECRET clearances periodically to report whether any additional information or other changes should be made to their respective DoD personnel security forms.
4. That the Navy establish a central security screening board at the Secretarial level to review all civilian security cases prior to the issuance of charges.
5. That requisitions for Army officer personnel be required to indicate the degree of security clearance, if any, established for the billet.
6. That the Army and the Navy adopt the Air Force practice of requiring National Agency Checks for all enlisted personnel reporting for duty at basic training.
7. That OJCS general and flag officers be included in the OJCS practice of bringing five-year-old Background investigations up to date prior to assignment within the OJCS.
8. That military personnel be informed when security clearances are denied or terminated for cause and be provided an opportunity to make a statement with respect thereto.
9. That one official in the Army be designated as having final authority for making determinations in Army military personnel security cases.
10. That the Navy adopt the Army and Air Force practice of requiring each new enlistee (and draftee) to prepare a copy of DD Form 398, "Statement of Personal History", at the time of enlistment or induction and prior to entry on active duty.

11. That certain additional criteria, namely, excessive indebtedness, recurring financial difficulties, unexplained affluence, and repetitive absences without leave, be included as the type of information that warrants a security investigation in all DoD personnel security programs.
12. That a Central Clearance Group be established within each Military Department to determine the eligibility of civilian personnel for appointment, assignment or retention in sensitive positions, and to determine eligibility for security clearance.
13. That the ASD(M) be assigned responsibility for reviewing reports of the Military Departments concerning crime in the uniformed services.
14. That certain proposals to improve the administration of the Industrial Security Program be adopted.
15. That Alternative I be adopted, namely, that each Military Department conduct its own investigations; that procedures be developed to assure maximum efficient cross-servicing of investigative leads between the investigative organs of the Military Departments; that the overall number of field investigative units be reduced; and that a standard DoD reporting system be developed for personnel security and criminal investigative organizations.
16. That Army criminal investigators be transferred to the Army Intelligence Corps Command. 20th
17. That the Navy backlog of present security cases be eliminated by contracting with the Civil Service Commission to conduct background investigations and by assignment of part of the backlog to the Army and part to the Air Force.
18. That a central index of DoD investigations be established.
19. That DoD investigative files be co-located.

20. That a central National Agency Check processing center be established.

21. That the commander of the Navy investigative organization be the commander in fact as well as in name, having no primary responsibility other than the responsibility for managing the investigative organization.

22. That commanders of field investigative activities as well as all other investigative personnel be functionally responsible to the commander of the investigative organization and have no mission other than investigative.