

NAVY DEPARTMENT  
Office of the Chief of Naval Operations  
WASHINGTON

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T E N T A T I V E D R A F T

April 24, 1942

From: The Secretary of the Navy.

To : The Chief of Naval Operations.  
The Chief of Procurement and Material.  
The Commandants, All Naval Districts, less 16ND.  
All Bureaus and Offices of the Navy Department.  
The Commandant of the U. S. Marine Corps.  
The Commandant of the Coast Guard.  
The Commandant, Potomac River Naval Command.  
The Commandant, Severn River Naval Command.

Subject: Relationship of Intelligence to Internal Security.

1. The ramifications of "total war", as it is carried on by our enemies today, has resulted in universal recognition of the necessity for "Security" in its various forms.

2. One of the principal forms of "Security" which had to be developed by the military services during this war, as a result of Fifth Column activities, is "Internal Security", which may be defined as follows:

Internal Security, insofar as naval shore establishments are concerned, may be defined as the protection (as distinguished from defense) of areas, and all things therein, against espionage, sabotage, subversion, and the usual hazards of disaster, including accident, fire, earthquake, and weather.

3. It is essential that there be a clear understanding as to just what is the distinction between the functions of "Intelligence" and the functions of "Security"; just where Intelligence leaves off and Security begins.

4. Intelligence is distinguished from Security in that it is the function of Intelligence, (1) to investigate in order to obtain the basic facts affecting security (collection of information); (2) to evaluate in order to develop the inter-relationship of established facts (evaluation of information) and thence, (3) to forward this information to the appropriate Security authority for any action deemed necessary (dissemination of information). It shall be the function of Security to correct deficiencies of which it may be advised by the Intelligence service.

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plant file*

5. <sup>Counter</sup> "Intelligence". Operates primarily in the personnel field, and is concerned with problems created by persons of subversive tendencies who are employed at or have access to plants and establishments. "Security". Operates primarily in the materiel field, and is concerned with plant vulnerabilities due to plant arrangements, industrial practices, and protection against enemy action. Both "Intelligence" and "Security" are concerned about personnel control; - "Intelligence", to detect and eliminate, through counter-activity, subversives who may have entered plants in spite of precautions; "Security", to see that adequate precautions are taken to prevent the employment of undesirable persons at plants and establishments. Thus, "Intelligence" and "Security" have a common mission requiring the utmost collaboration and co-operation.

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6. Intelligence activities must, of necessity, be conducted usually "under cover", whereas the Security measures, derived from the Intelligence information acquired, have to be widely published and enforced by a large body of men in the guise of inspectors, foremen, leading-men, uniformed guards, often augmented by both civil and military police.

7. In the Naval Districts, the District Security Officer is, under the District Commandant, charged with the responsibility of inspecting, supervising, and coordinating all internal security matters within the Naval District, exclusive of those under the cognizance of the District Intelligence Officer. (See CNO letter, file Op-30-B2-EP/ND/P16-3 (411011), Serial No. 512330, of October 13, 1941; Subject: District Security Officer - Establishing of - Duties Assigned.)

8. In the Navy Department, cognizance and responsibility for the administration of internal security is not lodged in one office, but several, viz:

(a) The Base Maintenance Division, Op-30, has cognizance of inspection, supervision and coordination of all internal security matters with the Naval Districts. (See CNO letter, file Op-30-B2-EP/ND/P16-3 (411011), Serial No. 512330, of October 13, 1941; Subject: District Security Officer - Establishing of - Duties Assigned.)

(b) The Office of the Assistant Secretary of the Navy (SOSED) Security Division, has

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cognizance of the "District Security Force", which makes security surveys and inspections of Naval Shore Establishments and a few specified private commercial plants which are of importance to Naval procurement. (See SecNav letter, file A8-6/NN (411216), of December 16, 1941; Subject: Security Surveys and Inspections of Naval Shore Establishments and Private Commercial Plants of Importance to Naval Procurement.)

- (c) The Commandant of the Coast Guard, under the general supervision of the Chief of Naval Operations, has cognizance and is charged with the security (safeguarding against loss, injury, or destruction through subversive action or other causes) of vessels, ports, harbors, and waterfront facilities. (See SecNav letter, file Op-13C-YC, ET14/A3-1 (420330), of March 30, 1942; Subject: Administration of Coast Guard when Operating Under the Navy Department.)
- (d) The Naval Intelligence Division, Op-16, has cognizance of the policy and regulations governing the security of Naval information, equipment, materials, motion-pictures, photographs and printed matter of a classified nature; and regulates the policy controlling visits of foreign nationals to Naval vessels and Naval shore establishments.

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