

MEMORANDUM

November 11, 1942

From: The Director of Naval Intelligence
To: All Naval Attaches, All Naval Observers,
All U. S. Naval Liaison Officers,
All Consular Shipping Advisors,
All District Intelligence Officers (less 16ND)
Subject: Intelligence and Counter-Intelligence Activities

1. In the prosecution of total war, the Office of Naval Intelligence directs attention to its two primary functions: Intelligence and Counter-Intelligence.

2. Intelligence is information, collected and classified, from foreign and domestic sources, on which military and naval operations may be based.

3. Counter-Intelligence comprehends all activities of enemy agents and agencies, at home and abroad; particularly such activities as are injurious to the interests of the United States.

4. In the framing of operations based upon evaluated intelligence, counter-intelligence provides information as to the means at the enemy's disposal to interdict by other than military methods existing or contemplated operations.

5. Intelligence and counter-intelligence are complementary, and no clear line of definition between them can be described.

6. Circumstances now dictate an intensified effort, on the part of the Office of Naval Intelligence, in the counter-intelligence field.

7. Certain readjustments have been effected in the Office of Naval Intelligence. The branch heretofore designated as Foreign is now known as the Intelligence Branch, and is charged with world-wide compilation of intelligence; the branch heretofore designated as Domestic is now known as Counter-Intelligence and its activities cover both domestic and foreign counter-intelligence. Addressees are hereby advised of these changes and advised that correspondence in connection with counter-intelligence may be expected.

8. To carry out the tasks required by the Counter-Intelligence Mission, it is essential that the Office of Naval Intelligence have all information which will enable it to determine:

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- a. The enemy's plan and organization for espionage or sabotage of the Navy's war effort.
- b. Type of information and intelligence the enemy is obtaining.
- c. Type of information the enemy needs or especially desires.
- d. The methods used to transmit such information and intelligence from the first enemy agent or operator to receive it to the effective enemy destination, either within our borders or abroad.
- e. The personnel, organization, means and methods to be utilized by, or available to the enemy for sabotage activities directed against the Naval Establishment and the Navy's war effort, including the more subtle forms as well as out and out destruction or damage by violence.

9. Naval Attaches, Liaison Officers, and others concerned will at all times have in mind their accredited status as uniformed representatives of the U. S. Navy. It is assumed that they will continue to exercise tact and discretion in their functions. But information required will be aggressively pursued; and the Office of Naval Intelligence, realizing the urgent exactions of war, expects and will continue to expect all given missions to be carried out.

10. As special or additional personnel for counter-intelligence are required, these will be provided by the Office of Naval Intelligence.

11. Correspondence pertaining to counter-intelligence activities may be expected under the symbols 16-B, B-5, and B-7, in addition to channels heretofore communicating with addressees.

Declassified /s/ H. C. TRAIN
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